

## Message Text

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ACTION NEA-10

INFO OCT-01 ISO-00 SNM-05 AID-05 IO-13 MMO-01 PER-01

ABF-01 CTME-00 /037 W

-----115163 150815Z /11

R 150530Z MAR 78

FM AMEMBASSY KABUL

TO AMEMBASSY PARIS

INFO DEA HQS WASHDC

USMISSION GENEVA

SECSTATE WASHDC 6964

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DEA HQS FOR ENOM; SECSTATE FOR S/NM AND NEA

E. O. 11652: NA

TAGS: SNAR, AF

SUBJECT: DEA AFGHAN ENFORCEMENT PROGRAM: PROPOSAL TO ENLARGE  
THE UN KABUL NARCOTICS OFFICE

REF: (A) DEC 28, 1977 MEMO TO DRD DEFAUW FROM ASAIC RAUB

(B) KABUL 686 DTG 250330Z JAN 78 (C) KABUL 235 DTG 100358Z JAN 78

(C) KABUL 665 DTG 240410Z JAN 78

1. SUMMARY. EARLIER EMBASSY MESSAGES (NOTABLY REF B) ADDRESSED THE EXPANDED PROGRAM OF REWARD PAYMENTS TO AFGHAN INFORMANTS CHanneled THROUGH THE SMALL UN NARCOTICS OFFICE. THIS MESSAGE RECOMMENDS THAT THE UN NARCOTICS OFFICE BE SUBSTANTIALLY EXPANDED IN STAFF TO HANDLE THE NEWLY APPROVED REWARD AND ENFORCEMENT PROGRAM, AND TO CARRY OUT MORE EFFECTIVELY THAT OFFICES OTHER FUNCTIONS, ESPECIALLY TRAINING. THE EXPANSION RECOMMENDED WOULD INCREASE THE PRESENT UN THREE-PERSON STAFF TO AS MANY AS EIGHT PERSONS (INCLUDING THREE LOCALS). THE MESSAGE URGES A MEETING IN GENEVA OR KABUL AMONG KABUL PERSONNEL, AND STATE, DEA, AND UN OFFICIALS TO DISCUSS THIS PROPOSAL. END SUMMARY.

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2. RECENT MEETINGS HAVE BEEN HELD WITH UNITED NATIONS NARCOTICS ADVISOR CHRISTIAN MAGNUSSEN REGARDING THE IMPLEMENTATION OF THE PROPOSED DEA AFGHAN ENFORCEMENT PROGRAM. IT WAS EXPLAINED TO MAGNUSSEN THAT THE PROPOSAL AS OUTLINED IN REF B ARE THE GOALS AND DESIRES OF DEA AND ARE NOT DESIGNED TO BIND HIM BEYOND HIS CAPABILITIES. HE WAS ASSURED THAT DEA MANAGEMENT UNDERSTANDS HIS

DIFFICULTIES AND WOULD NOT PRESSURE HIM TO UNDERTAKE ACTIVITIES INCOMMENSURATE WITH HIS RESOURCES. MR. MAGNUSSEN IS ANXIOUS TO RECEIVE THE FUNDING, AND TO IMPLEMENT THE PROPOSAL. HE BELIEVES, HOWEVER, THAT WITHOUT ADDITIONAL PERSONNEL, HIS ABILITY TO IMPLEMENT THE PROGRAM IS SEVERELY RESTRICTED AND WOULD BE SUBJECT TO UNDUE CRITICISM. SAIC HURLEY AGREES.

3. IN 1975 MR. MAGNUSSEN AND HIS TECHNICAL ASSISTANT, MR. HEINZ KLEIST, WERE RESPONSIBLE FOR COORDINATING THE ACTIVITIES OF, AND ADVISING, ONLY ONE ANTI-SMUGGLING UNIT AT KABUL. SINCE 1975, THREE ADDITIONAL UNITS WERE OPENED IN KANDAHAR, HERAT, AND JALALABAD. FOUR ADDITIONAL UNITS IN BALKH, NIMROZ, HELMAND, AND FARAH PROVINCES ARE READY AND WILL BECOME OPERATIONAL IN THE IMMEDIATE FUTURE. ONE WILL ALSO BE OPENED IN PAKTIA WITHIN THE NEXT SIX MONTHS. TWO ADDITIONAL ASU'S ARE EXPECTED TO BE REQUESTED FOR GHAZNI AND KONAR PROVINCES. SIX MOBILE BORDER POLICE UNITS WILL BECOME OPERATIONAL THIS YEAR FOR PATROL DUTIES ON THE AFGHANISTAN/IRAN BORDER. ADDITIONAL MOBILE BORDER POLICE UNITS WILL BE REQUESTED IN THE NEAR FUTURE.

4. MR. MAGNUSSEN AND MR. KLEIST ARE RESPONSIBLE FOR ALL ADMINISTRATIVE AND LOGISTICAL SUPPORT REQUIRED TO ENSURE THAT SUITABLE LAND FOR BUILDING SITES IS CHOSEN, BIDS FOR CONSTRUCTION ARE LET, CONTRACTORS ADHERE TO BUILDING CODES, OCCASIONAL TRAINING COURSES ARE CARRIED OUT, AND PROCUREMENT AND INSTALLATION OF EQUIPMENT IS TIMELY. THIS PLETHORA OF ADMINISTRATIVE RES-

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PONSIBILITIES LEAVES VERY LITTLE TIME FOR EITHER IN-SERVICE TRAINING OF AFGHANS OR GETTING INVOLVED IN CRIMINAL CASES. TO EXPECT THE FLEDGLING AFGHAN NARCOTICS ENFORCEMENT AUTHORITIES TO UNDERTAKE EFFECTIVE CRIMINAL INVESTIGATIONS AT THIS TIME IS UNREALISTIC. IT WILL BE SEVERAL YEARS BEFORE THEY CAN DO SO BY INTERNATIONAL STANDARDS.

5. THE CONSTITUTIONALLY MANDATED SHIFT OF INVESTIGATIVE RESPONSIBILITY TO THE ATTORNEY GENERAL'S OFFICE, FROM THE POLICE, FURTHER FRUSTRATES MR. MAGNUSSEN'S ABILITY TO ADVISE OR CONSULT PROPERLY ON NARCOTICS INVESTIGATIONS. THE DEPUTY ATTORNEY GENERAL FOR INVESTIGATION AND DETECTION, MOHAMMED SHOAIB, AS WELL AS THE KABUL PROSECUTOR, HAVE REQUESTED ADDITIONAL UNNA/DEA ASSISTANCE IN TRAINING. MR. SHOAIB IS RECOMMENDING THE FORMATION OF A TASK FORCE MADE UP OF MEMBERS OF HIS STAFF, THE POLICE ANTI-SMUGGLING UNITS STAFF, AND AFGHAN CUSTOMS TO BE RESPONSIBLE FOR INTERNATIONAL NARCOTICS CASES. THIS WORTHWHILE PROPOSAL WILL FAIL WITHOUT A CONSIDERABLE UN/DEA ROLE.

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6. MR. MAGNUSSEN'S OPINION, WHICH IS SHARED BY SAIC HURLEY, IS THAT DEA'S AFGHAN ENFORCEMENT PROGRAM (PROPOSAL) SHOULD BE IMPLEMENTED AT THIS TIME. HOWEVER, THE DESIRED RESULTS ARE UNOBTAINABLE UNLESS MR. MAGNUSSEN'S STAFF IS EXPANDED. MAGNUSSEN AND KABUL'S DEA OFFICE BELIEVE THAT THE UN NARCOTICS OFFICE COULD USE AS MANY AS FIVE MORE EMPLOYEES; THREE ADDITIONAL EXPATRIATE LAW ENFORCEMENT ADVISORS; A LOCAL-HIRE TRANSLATOR/INTERPRETER; AND A LOCAL-HIRE ADMINISTRATIVE ASSISTANT. THE EXPANSION COULD PROBABLY BE PHASED OVER TWO YEARS. THE ADDITIONS WOULD, OF COURSE, HAVE TO BE APPROVED BY THE UN AND GOA AUTHORITIES.

7. BRIEFLY STATED, THE PRIMARY RESPONSIBILITIES OF THE THREE ADDITIONAL LAW ENFORCEMENT ADVISORS WOULD BE:

A. OPERATIONAL LIAISON WITH THE ATTORNEY GENERAL AND THE PROSECUTOR'S OFFICE.

B. FIELD AND ON-THE-JOB TRAINING FOR POLICE, ATTORNEY GENERAL INVESTIGATORS, AND CUSTOMS OFFICIALS. LAST YEAR, THIS EMBASSY PROPOSED THE ASSIGNMENT OF AN UNFDAC REGIONAL TRAINING

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ADVISOR TO KABUL (77 KABUL 8308). THE RESPONSE FROM PARIS DEA REGIONAL DIRECTOR (77 PARIS 34887) WAS FAVORABLE.

C. ADMINISTER THE DEA-FUNDED ENFORCEMENT PROGRAM. FOR THIS POSITION, MR. MAGNUSSEN PREFERS ASSIGNMENT TO HIS STAFF OF A DEA AGENT, PREFERABLY GERMAN-SPEAKING (GERMAN IS THE PRINCIPAL FOREIGN LANGUAGE IN THE AFGHAN POLICE FORCE WHICH HAS, FOR SEVERAL YEARS, SENT OFFICERS TO WEST GERMANY FOR TRAINING), WHO IS FAMILIAR WITH DEA PROCEDURES AND INTERNATIONAL TRAFFICKING CASES. HE SUGGESTED THAT THE DEA AGENT BE ASSIGNED TO HIS OFFICE THROUGH THE UNDND, UNDER AN ARRANGEMENT SIMILAR TO THAT OF MR. MICHAEL DEMETRE, AN AID OFFICIAL SECONDED TO UNFDAC.

8. REQUEST. THAT THIS PROPOSAL FOR EXPANSION OF MAGNUSSEN'S OFFICE BE CONSIDERED AND DISCUSSED IN GENEVA BETWEEN U.S. AND APPROPRIATE UN NARCOTICS OFFICIALS. AT SOME EARLY POINT, IT WOULD BE IMPORTANT TO REQUEST MAGNUSSEN AND THE UN RESREP KABUL FOR THEIR OFFICIAL VIEWS. (FYI: MAGNUSSEN HAS CLEARED THIS MESSAGE IN DRAFT.)

9. FURTHERMORE, IN CONNECTION WITH THE ABOVE, WE URGE AGAIN THAT A CONFERENCE BE HELD IN GENEVA (PROPOSED IN KABUL 0088) OR KABUL AMONG ALL INTERESTED PARTIES, INCLUDING MAGNUSSEN AND SAIC KABUL, IN ORDER TO ANSWER QUESTIONS REGARDING THE PROPOSED EXPANDED INFORMANT PAYMENTS PROGRAM AND ENLARGED UN LOCAL OFFICE. LAST WEEK, IN WASHINGTON, AMBASSADOR ELIOT DISCUSSED SUCH A CONFERENCE WITH S/NM MS. FALCO. EITHER GENEVA OR KABUL COULD BE THE LOCALE FOR THIS, BUT TRAVEL COSTS MIGHT BE LESS IF CONFERENCE WERE HELD IN GENEVA.  
ELIOT

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## Message Attributes

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